### Rathenau Instituut

# **Democracy and Public Debate**

**Geert Munnichs** 

### **Overview**

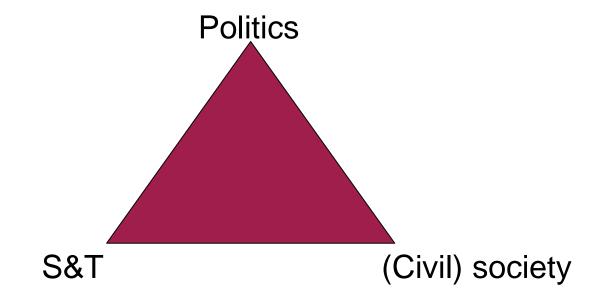
- Polarization of public sphere
- Deliberative concept of democracy
- Public debate and democratic citizenship
- Safeguards for a vital public debate

#### Rathenau Institute

- Study growing impact of S&T on society
- Focus on a public perspective: societal impact of S&T
- (Im)possibilities, profits & risks, expectations & worries
- Task: inform parliament and stimulate public debate
- Purpose: better informed policy making
- Operating close to the parliament

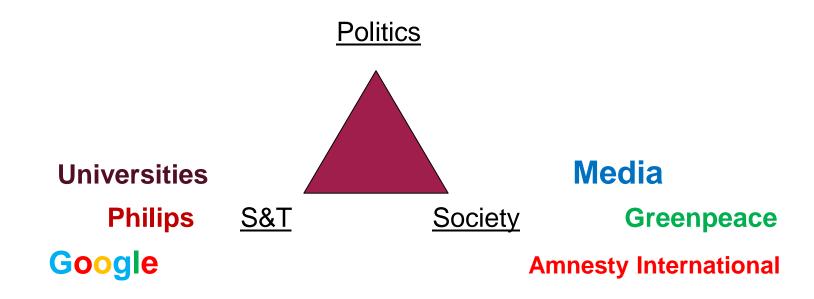


# **Building bridges**



### **Broader context**

### Ministries (OCW, EZ, VWS)



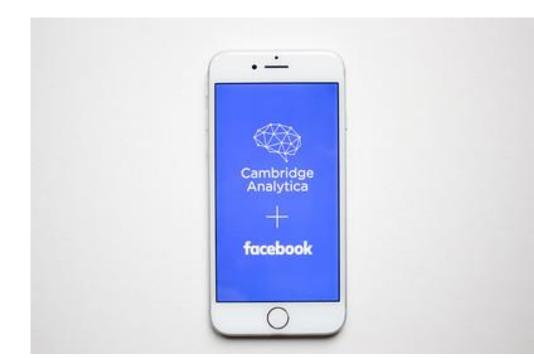
### Polarization of the public sphere I

- Growing concerns about polarization
- Large amounts of disinformation circulating on social media
- Partly because people more often click on sensational news
- Widely spread by anonymous accounts (bots)
- Reinforcing social prejudices and societal cleavages
- Risk of population groups drifting apart or being set up against each other



### Polarization of the public sphere II

- Political micro-targeting
- Cambridge Analytica scandal
- Using large amounts of Facebook data to influence voting behaviour
- Adjusting political messages to voters' individual concerns, needs and wants
- Probably influencing the outcomes of Brexit campaign and US presidential election



### Polarization of the public sphere III

- Strengthening social cleavages and political micro-targeting both impair public debate
- Set people up against each other
- Fragmentation of the public sphere
- Reinforcing individual belief systems
- Lack of shared understanding of public and political matters
- 'Echo chambers'; 'filter bubbles'
- See lecture Robert Talisse



### Key elements of democracy

- Democracy often equated with free elections
- But demands more: independent rule of law; free press; civil rights
- Civil rights → equal treatment of citizens by government
- Democratic political decision-making → equal consideration of all relevant interests, values and preferences
- No interests should be given more weight than others beforehand
- How to understand equal consideration/weighing?
- > Deliberative concept of democracy provides a clear understanding
- Clarifies the vital role of public debate

# Public discontent and political credibility



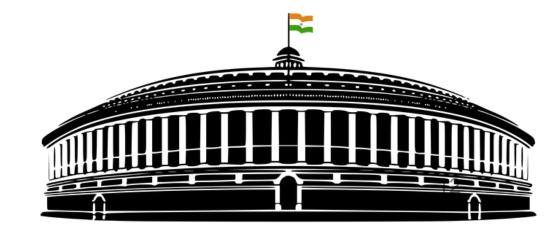
### **Deliberative democracy**



- Coined by Jürgen Habermas ("Between Facts and Norms", 1992/1996)
- Central thesis: legitimate (democratic) political decision-making presupposes a vital public sphere in which political claims are debated
- Dissertation:
- how to understand this political and public debate?
- what kind of citizenship required?

# Interplay between political and public sphere





## Political openness to public wants and needs

- Politicians should know what matters to the people they represent
- Process of political decision-making should be open to societal wants and needs
- Citizens should have the possibility to express their wants and needs publicly







#### Politicians should be accountable I

- Showing that they have heard societal needs and wants
- Showing how they take these into account
- BUT: doesn't mean that all needs and wants will be satisfied.
- Political decision-making is weighing diverse, often conflicting values and interests, under circumstances of scarce resources – and making choices



#### Politicians should be accountable II

- Decision-making implies 'winners' and 'losers'
- Important for politicians to clarify and justify their decisions publicly
- Can be contested in parliamentary and public debate
- It really matters whether proper reasons are provided
- If not, the legitimacy of decisions can be doubted
- Feeling that political games are being played; that certain interests have been given more weight beforehand



### Politicians should be hold accountable

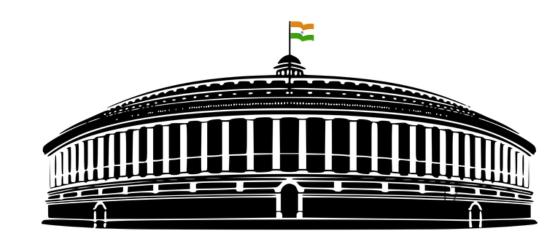
- Whether politicians will feel forced to justify their decisions, depends on a critical public sphere
- Depends on a critical civil audience:
- following the political debate in de media
- informing themselves about topical issues
- discussing political issues (school, work, social media)
- o participating in petitions, demonstrations, ...



### Interplay between political and public sphere

- A politically indifferent and passive citizenry will give politicians ample room to serve all kind of private interests/lobbies
- A critical and alert civil audience, by holding politicians accountable for their decisions, will reduce this room





#### How deliberative are Western democracies?

- Do present-day Western democracies live up to this deliberative understanding?
- No, but their functioning can only be understood when taking deliberative elements seriously:
- politicians do justify their decisions by providing argumentations
- these justifications are countered by other politicians, the press, ...
- o politicians that can be too easily criticized, do have a problem
- > So, the argumentative quality of justifications counts!



# Deliberative understanding of democratic citizenship I

- Equal consideration of interests implies that no political preference deserves more weight than others beforehand
- Presupposes that citizens acknowledge each other's right to claim political fulfilment of their demands
- But only those demands may claim fulfilment that appeal to mutually justifiable reasons
- Others should be able to recognize the reasonableness of demands
- Therefore, the perspective of the other should be taken into account
- Merely private preferences do not suffice
- Is basic for a democratic public and political debate

### Deliberative understanding of democratic citizenship II

- Shared understanding of public and political matters
- It requires a reflexive attitude of citizens towards their own wants and needs
- No want or need can be stated as 'political fact'
- Strongly at odds with echo chambers and filter bubbles

### Safeguards for a vital public debate

- Strong civil society, with free associations in which citizens organize themselves
- Diverse media-landscape with a free press:
- critically testing political and public justifications
- o informing both politicians and citizens about the needs and wants of (other) people
- Media literacy of citizens
- Responsive political culture, with politicians daring to cope with parliamentary and public criticism



# Thanks for your attention!

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## **Sources of pictures**

Pictures on slide 3, 12 & 17: <a href="https://creativecommons.nl/">https://creativecommons.nl/</a>

Pictures on slide 10: cover dissertation Geert Munnichs

Pictures on other slides: <a href="https://www.flickr.com/">https://www.flickr.com/</a>